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MEDICINES  
AGENCY

## Promoting the authorisation of alternatives to veterinary medicinal antimicrobials in the EU

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3<sup>rd</sup> International Symposium on Alternatives to Antibiotics - ATA 2019  
16-18 December 2019, Bangkok, Thailand

Presented by Dr. Javier Pozo on 18 December 2019  
European Medicines Agency



An agency of the European Union

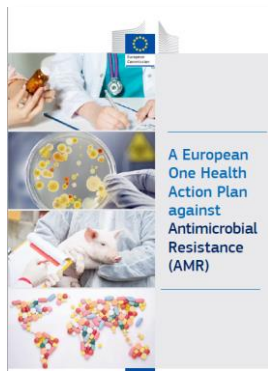


# Content of the presentation

- Alternatives to antimicrobials - a key priority
- Reflection paper promoting alternatives to antimicrobials
- Current situation and gaps analysis of measures to promote authorisation
- Looking ahead - Opportunities
- Key messages

# Alternatives to antimicrobials – A strategic priority in the EU

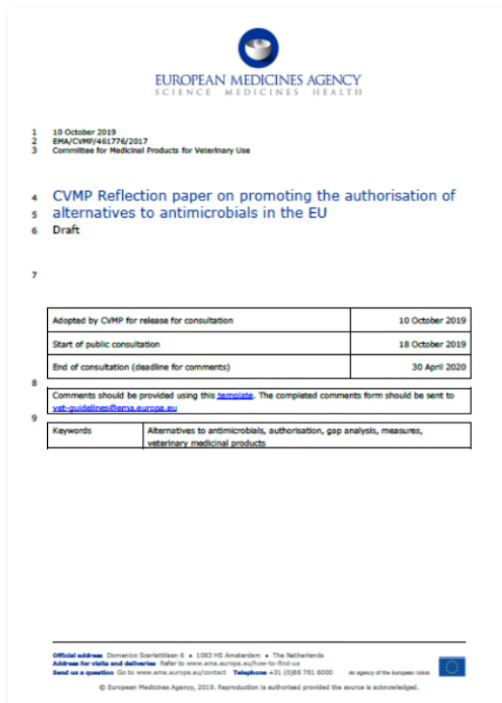
- AMR recognised as a **global threat** to human and animal health
- Fostering the development, authorisation and use of alternatives to antimicrobials is one of the pillars of fighting AMR
- **Strategic priority** for the EU and the European Medicines Agency (EMA)



## Alternatives to antimicrobials – A strategic priority in the EU

- Alternatives products that have the potential to reduce and/or replace the current use of antimicrobials include:
  - Vaccines
  - Immunoglobulins
  - Immunostimulants of the innate system
  - Bacteriophages
  - Bactericidal compounds
  - Probiotics
  - Gene-editing products

# Reflection paper on promoting the authorisation of alternatives to antimicrobials in the EU



1 10 October 2019  
2 EMA/CVMP/443776/2017  
3 Committee for Medicinal Products for Veterinary Use

4 CVMP Reflection paper on promoting the authorisation of  
5 alternatives to antimicrobials in the EU  
6 Draft

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Adopted by CVMP for release for consultation	10 October 2019
Start of public consultation	18 October 2019
End of consultation (deadline for comments)	30 April 2020

8 Comments should be provided using this [link](#). The completed comments form should be sent to [web-public@ema.europa.eu](mailto:web-public@ema.europa.eu)

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Keywords	Alternatives to antimicrobials, authorisation, gap analysis, measures, veterinary medicinal products
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- Aim:

- Perform a gap analysis of measures in place to support the authorisation of alternatives to antimicrobials
- Identify possible actions and activities to address those gaps
- Scope limited to veterinary medicinal products in line with the mandate of the CVMP
- Reflection on experience, discussion with regulators, feedback from stakeholders, outcome of previous conferences

# Reflection paper on promoting the authorisation of alternatives to antimicrobials in the EU

Gaps were identified in:

- EU current regulatory framework for VMPs
- support given to developers and applicants
- strategic collaboration and communication with stakeholders

# Gaps in the regulatory framework

# Current regulatory framework for veterinary medicinal products (VMPs) in the EU

- Definition of VMP in legislation (Directive 2001/82/EC; also in new Regulation 2019/6):

*"any substance or combination of substances which fulfils at least one of the following conditions:*

*(a) it is presented as having properties for treating or preventing disease in animals;*

*(b) its purpose is to be used in, or administered to, animals with a view to restoring, correcting or modifying physiological functions by exerting a pharmacological, immunological or metabolic action; (...)"*

- Regulatory framework for VMPs:
  - Directive 2001/82/EC (new Regulation 2019/6 to be implemented from Jan 2022)
  - European Pharmacopoeia texts and monographs
  - General and specific guidelines (CVMP, VICH,...)



# Current regulatory approach for alternatives to veterinary medicinal antimicrobials

## Alternative to antimicrobials products:

- Treated in principle as any other application for authorisation
- Some products have been authorised for many years e.g. vaccines
- Regulatory challenges are not unique to alternatives but shared with all type of innovative technologies or approaches
- General recognition that current regulatory framework is not well adapted to accommodate this type of products
- Interest of the authorities to promote authorisation of alternatives

# Gaps in the regulatory framework -1

- Lack of consistent terminology and definitions
- Challenges in classification – borderline products
  - Depending on presentation, intended use and claims made, products may be classified either as veterinary medicinal product, feed additive or biocide
  - Regulatory framework to be applied and the authority handling authorisation depends on classification

## Authority

## Type of product

## Regulatory framework

European medicines agency (EMA)

Veterinary medicinal product

Directive 2001/82/EC\*

European Food Safety Authority (EFSA)

Feed additive

Regulation (EC) 1831/2003

European Chemical Authority (ECHA)

Biocide

Regulation (EU) 528/2012



## Gaps identified in the regulatory framework - 2

- Regulatory framework not adapted – new approaches/paradigms needed
  - Demonstration of safety and clinical efficacy:
    - Efficacy endpoints, efficacy claims: descriptive claims acceptable?
    - How to design trial to support them?
  - Approach to benefit-risk evaluation
    - How to factor-in the positive effect in reducing the need for antimicrobials
- Lack of specific guidance increases uncertainty – explore development of specific guidance

# Gaps in support to developers and applicants

# Support tools available to developers and applicants

## Advice

- **Innovation task force (ITF):** Early stages of development, general or product-specific, advice on legal, regulatory and /or scientific aspects
- **Scientific advice:** Later stages of development, pre-submission or during evaluation
- **Pre-submission meetings:** Later stages of development, product-specific
- **Advice from ADVENT (novel therapies):** General guidance e.g. Q&A documents on specific topics

# Support tools available to developers and applicants

## Incentives

- **Small and medium-sized enterprise scheme (SME):** Administrative, regulatory and financial support to SMEs
- **MUMS/Limited market scheme:** Reduction in data requirements and financial incentives (food-producing species)

## Gaps in the support to developers and applicants

- Need for advice at early stages of development
  - Promote and optimise use of ITF (EMA) and innovation offices (NCAs)
- Many SMEs companies unaware of regulatory requirements and assistance provided by EMA
  - Promote EMA and NCA incentives to SMEs working in the area of alternatives
- Creation of 'pull incentives' – need for new financial models
  - Explore financial or other incentives to authorisation of alternative products

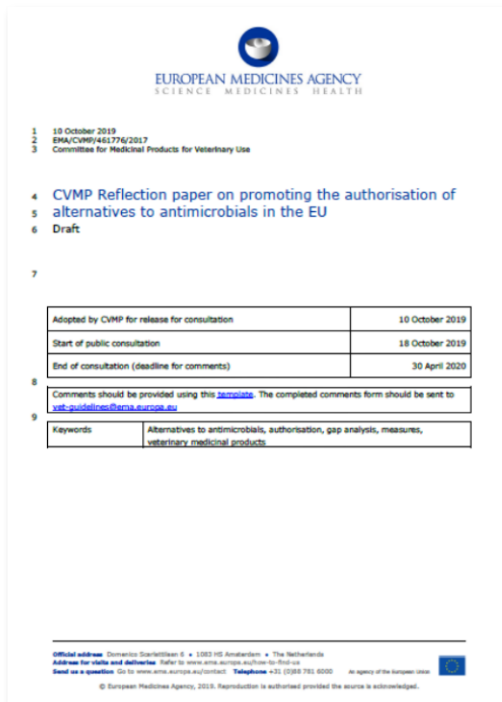
# Gaps in strategic collaboration and stakeholder engagement



# Gaps in strategic collaboration and stakeholder engagement

- Communication with stakeholders
  - Create a platform of communication and dialogue with industry, researchers e.g. a public-private partnership
  - Inclusion as priority topic in the EMA Regulatory Science Strategy to 2025
- Develop objective targets to monitor success of measures to promote alternatives
  - Draft roadmap with targets for development – identify alternatives with greatest potential
- International collaboration

# Reflection paper on promoting the authorisation of alternatives to antimicrobial veterinary medicinal products in the EU



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## Next steps

- Public consultation open until 30 April 2020
- Comments from stakeholders sought
- Document and instructions on how to send comments available at:  
[https://www.ema.europa.eu/en/documents/scientific-guideline/cvmp-reflection-paper-promoting-authorisation-alternatives-antimicrobials-eu\\_en.pdf](https://www.ema.europa.eu/en/documents/scientific-guideline/cvmp-reflection-paper-promoting-authorisation-alternatives-antimicrobials-eu_en.pdf)

**Set priorities and define next steps and actions based on the results of gap analysis and feedback from consultation**

## Opportunities – Looking ahead

# Opportunities – New regulatory framework

- New Veterinary Regulation 2019/6 on veterinary medicinal products



<https://eur-lex.europa.eu/legal-content/EN/TXT/PDF/?uri=CELEX:32019R0006&from=EN>



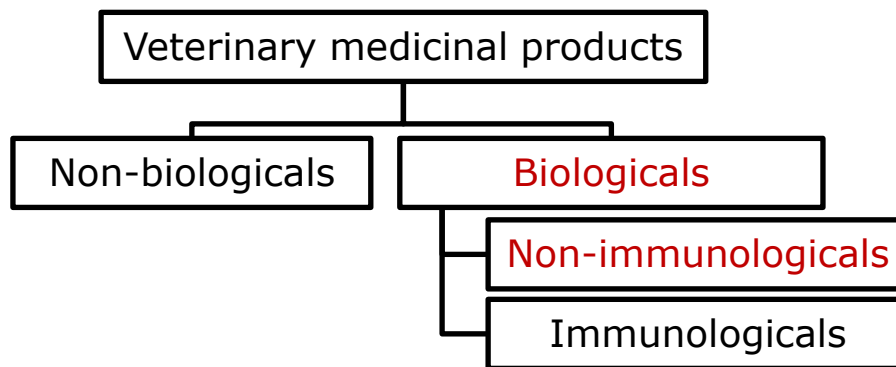
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## New Regulation (EU) 2019/6 - Highlights

- Adapt regulatory framework to scientific progress
- Reduce administrative burden and increase availability
- Tackle AMR and incentivise the development of new antimicrobials
- Protection of data documentation for new products
- Mandate NCs to support SMEs
- Open the centralised route to all products

## Reg. (EU) 2019/6 - Impact on authorisation of alternatives

- **Classification of VMPs:** Coordination group of MSs to provide recommendations on classification of borderline products
- **New categories of VMPs with general data requirements defined for each category:** Easier to accommodate alternative products, allows more flexibility



## Reg. (EU) 2019/6 - Impact on authorisation of alternatives

- New technical requirements for novel therapies
  - General requirements on quality, safety and efficacy
  - Specific requirements for certain products e.g. phage therapy, RNA antisense therapy and RNA interference therapy products
- Increase availability of vaccines
  - Vaccine antigen master file
  - Vaccine technology platform master file
  - Revision of multi-strain dossier
  - Limited markets

## Key messages

- Fostering the development, authorisation and use of alternatives to antimicrobials is an effective way to reduce antimicrobial use and must be a key priority
- Main regulatory challenges: uncertainty on classification and the approach to demonstrate safety, efficacy and the overall positive benefit/risk balance
- Early dialogue and collaboration between researchers, industry and regulators essential
- The new Regulation (EU) 2019/6 offers a more flexible, accommodating regulatory framework for alternative products. This potential should be further developed.
- Gaps analysis will be used to establish priorities and define next steps and necessary actions to address the key gaps identified.



# Thank you for your attention



## Further information

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